

<b>Title of paper:</b>	Nottingham Early Intervention City – Phase Two planning update	
<b>Report to:</b>	Nottingham Children's Partnership	
<b>Date:</b>	25 <sup>th</sup> September 2013	
<b>Relevant Director:</b>	Katy Ball, Interim Joint Director, Quality and Commissioning, Nottingham City Council	<b>Wards affected:</b> All
<b>Contact Officer(s) and contact details:</b>	Chris Wallbanks, Early Intervention and Partnerships Manager, Quality and Commissioning, Nottingham City Council	
<b>Other officers who have provided input:</b>		
<b>Relevant Children and Young People's Plan (CYPP) objectives(s):</b>		
<b>Stronger safeguarding</b> – With a key focus on ensuring that there are high standards of safeguarding across all agencies and that the Partnership takes a pro-active approach to the elimination of domestic violence.		Y
<b>Healthy living</b> – With a key focus on increasing the proportion of children and young people who have a healthy weight.		Y
<b>Reducing substance misuse</b> – Partnership work to lessen the impact on children of parental drug and alcohol misuse and to reduce drug and alcohol misuse amongst children and young people.		Y
<b>Raising attainment</b> – Raising the attainment levels and increasing engagement in employment, education and training.		Y
<b>Improving attendance</b> – Improving rates of attendance at both Primary and Secondary as a key foundation of improving outcomes.		Y
<b>Summary of issues (including benefits to customers/service users):</b>		
<p>A visioning day was held with partners, to begin shaping a framework for the next five years of early intervention work in June 2013. Clear commitment and a range of themes emerged during the day. The Children's Partnership Board are the sponsoring Board.</p> <p>Two key opportunities have arisen for national support in shaping the next stage as an Early Intervention City:</p> <ul style="list-style-type: none"> <li>• Support from Dartington Social Research Unit (SRU) to create a shared plan around 0-3 year olds and their families in four wards, during the final competitive stage of significant Big Lottery funding (£30-50m over ten years).</li> <li>• Support from the national Early Intervention Foundation (EIF) to help establish the next phase plan and the opportunity to join a number of national workstreams, along with the other 19 Early Intervention Pioneering Places and a number of expert organisations.</li> </ul> <p>These opportunities will influence the timescale for agreeing a framework for EI City Phase Two work. The framework is anticipated to be established in full by March 2013.</p>		
<b>Recommendations:</b>		
<b>1</b>	That the Board note and comment on the draft framework of themes from the partnership visioning day, so that further planning can build on this.	
<b>2</b>	That the Board note the two opportunities for national support, and therefore that the	

	timescale for establishing a Phase Two Early Intervention Framework will be March 2013.
3	That the Board comment on how schools would prefer to be engaged in discussion.

## 1. BACKGROUND AND PROPOSALS

Five years ago, early intervention was high on the national agenda as a key principle to achieve better outcomes at less cost in response to an embryonic and emerging evidence base. Nottingham was committed to adopting this principle and to become one of the leading authorities in driving the shift towards effective early intervention. The partnership's aim was *'To break the intergenerational nature of underachievement and deprivation in Nottingham by identifying at the earliest possible opportunity those children, young people and families who are likely to experience difficulty and to intervene and empower people to transform their lives and their future children's lives.'* A number of core principles were also agreed:

- Focus on tackling intergenerational issues
- Focus on those activities that can reduce the number of specialist interventions
- Focus on bringing partner resources together to have more impact
- Target work at individuals or families who are very likely to have difficulties or impaired outcomes without effective support or intervention.

Early Intervention became a core theme within Nottingham's strategic planning framework and was embedded within the Nottingham Plan and the Children and Young People's Plan. The Programme was launched by One Nottingham in April 2008, through £4m Area Based Grant funding, and soon achieved a strong national profile. It was strategically driven by the Children's Partnership. Activity was driven through a programme approach with five core strands - Projects, Governance, Learning and Evaluation, Finance and Knowledge Management.

Learning and key principles have been embedded into practice, and there has been systemic change in structures and strategies around the principle of intervening earlier to support families before they reached crisis point. A Family Support Strategy was co-produced which set out the vision for working with families using an asset-based model and utilising evidence-based approaches and embedding the Common Assessment Framework (CAF) process.

Some of the internationally evidence-based programmes, such as Family-Nurse Partnership (where Nottingham is seen as a lead) have been mainstreamed and local programmes such as DrugAware now have a robust evidence-base and are being recognised nationally as exemplary practice.

The holistic, family-focussed approach remains strong and is now being consolidated through the Priority Families Programme. The Children's Workforce Strategy and associated training programme is still being rolled out to practitioners. Early Intervention continues to be a key theme throughout all partnership strategies and is a priority within all of the City Council's Strategic Commissioning Reviews.

In terms of overall outcomes in Nottingham, there has been a positive direction over the last five years, and the City's Early Intervention approaches have contributed to this, but Nottingham's outcomes for children and young people generally remain poor compared with statistical neighbours and England averages.

Early intervention and prevention (or early help) remains a consistent theme in national policy, and Nottingham's Children's Partnership remains committed to an Early Intervention approach and to its 20 year mission, reconfirming this at a visioning day for the next five years of work during June 2013. A draft framework has been collated from the visioning day (See appendix 1). Discussion meetings with individual partners will take place during the Autumn to build on this framework. Two opportunities for national support have also arisen and will help to further shaping over the next four months:

## **Big Lottery for Nottingham, Fulfilling Lives: A Better Start: Small Steps Big Changes.**

It was announced on August 20<sup>th</sup> that Nottingham was one of 15 areas successfully through to the final stage two for potential Big Lottery funding of between £30m and £50m is to support the use of preventative approaches to improve the life chances of children aged nought to three over a ten year period. This would be across four wards of the city.

Nottingham City Care Partnership was chosen by a partnership working group from local agencies including Nottingham City Council, Voluntary Organisations and health agencies to lead the development of the application.

Between three to five areas that have successfully completed the final stage of the application will be chosen from the following:

Nottingham, Leicester, Sheffield, Blackpool, Lambeth, Medway (Kent), Bradford, Newcastle, Luton, Northumberland, Lewisham, Southend-on-Sea, Greater Manchester, Haringey and Middlesbrough.

The bid will require strong commitment from partners to develop systems change around a prescribed evidence based model which will be sustainable and will develop shared accountability with the community for child outcomes.

Next steps in the process for the period up until December include the development of a common strategy with community and partnership and completion of an external survey of 600 families in Nottingham on well-being.

### **Early Intervention Pioneering Place.**

The Early Intervention Foundation (EIF) was launched as a charity on 4<sup>th</sup> July 2013 to champion and support the greater use of early intervention measures to tackle the root causes of social problems amongst children and young people, from 0-18 years old.

The following areas have been awarded Pioneering Place status to work as a national network and receive support:

- Blackpool
- Blackburn w/ Darwen
- Croydon
- Dorset
- Essex
- Gateshead
- Hertfordshire
- Islington
- Lancashire's Police and Crime Commissioner
- Greater Manchester
- Newcastle
- Nottingham
- Poole
- Plymouth
- Solihull
- Staffordshire's Police and Crime Commissioner
- London Tri-Borough
- West Cheshire Partners
- Wiltshire and Swindon
- Worcestershire

The EIF support will be on three levels:

- National advice: EI programmes, evidence, evaluation and building your EI case,
- Bespoke: For Pioneering Places. Support for the development of an EI Plan and support implementation of specific programmes
- National Workstreams: For Pioneering Places and expert organisations.
  - Core evidence.
  - Targeting / identifying needs and groups and matching services.
  - Integrated delivery models, team around the family, partnership on the ground.
  - Strategic partnerships, health, schools, VCS
  - Evidence-based practice, workforce behaviours and approaches
  - Social finance
  - Information and data sharing

## **RISKS**

### **FINANCIAL IMPLICATIONS**

Non apparent at this stage

### **LEGAL IMPLICATIONS**

Non apparent at this stage.

### **CLIENT GROUP**

All groups of children, young people, adults and families.

### **IMPACT ON EQUALITIES ISSUES**

Individual areas of work will be equality impact assessed where required.

### **OUTCOMES AND PRIORITIES AFFECTED**

All CYPP outcomes and priorities.

### **CONTACT DETAILS.**

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## Draft Framework for Nottingham EI City Phase Two Work

<b>GOVERNANCE</b>	<p>Revisit and confirm EI City Governance</p> <ul style="list-style-type: none"> <li>○ Incorporate route to joint commissioning through Commissioning Executive Group</li> <li>○ Establish links and joint approach with Big Lottery Fulfilling Lives model and requirements</li> <li>○ Establish links with the early Intervention Foundation and other E.I Places</li> <li>○ Identify top shared priority outcomes for the next five years</li> </ul> <p>Establish EI City narrative and flagship offer, strengthen and widen use of EI branding          Identify mechanisms and opportunities for joint commissioning          Identify roles of each partner</p>
<b>EVIDENCE BASED PROGRAMMES AND MODELS</b>	<p>Review core programmes and models across the partnership</p> <ul style="list-style-type: none"> <li>○ Pregnancy to 5 offer and pathway</li> <li>○ Accelerated review of parenting programmes and models across the partnership; fidelity and targeting</li> <li>○ Explore gaps and where scale up would have the best impact</li> <li>○ Edge of Care interventions</li> </ul> <p>Other priority themes; attainment, reducing domestic violence, neglect, substance misuse, obesity, crime, increasing parental support and positive mental health, employment, social/emotional capability and safeguarding          Workforce approaches and the Family Support Strategy</p>
<b>LEARNING AND EVALUATION</b>	<p>Establish a framework of key indicators to measure how well the preventative system is working          Benchmark the other EI Pioneering Places</p> <ul style="list-style-type: none"> <li>○ Identify and evaluate Edge of Care approaches</li> </ul>
<b>KNOWLEDGE AND INSIGHT</b>	<p>Identify deeper analysis work in wards with highest needs</p> <ul style="list-style-type: none"> <li>○ Responses from wellbeing survey with 600 families</li> <li>○ Interrogate CAF themes</li> </ul> <p>Link services to need more effectively          Collate insight on early signs of neglect and how to offer support          Roll out contactsearch tool</p>
<b>RESOURCES</b>	<p>Agree mechanism to benchmark areas of E.I spend          Update the Children's Workforce Core Training Standard</p> <ul style="list-style-type: none"> <li>○ Establish roll out plans</li> </ul> <p>Identify areas for joint commissioning          Explore models to shift resource from high end to prevention</p>